

## Adult Care and Health Portfolio Budget Monitoring Summary

2020/21 Actuals £'000	Division Service Areas	2021/22 Original Budget £'000	2021/22 Latest Approved £'000	2021/22 Projected Outturn £'000	Variation £'000	Notes	Variation Last Reported £'000	Full Year Effect £'000
	<b>PEOPLE DEPARTMENT</b>							
	<b>Adult Social Care</b>							
20,905	Assessment and Care Management	23,789	23,783	25,132	1,349	1	1,112	3,374
83	Direct Services	94	90	90	0	2	0	0
1,505	Quality Assurance & Safeguarding	1,606	1,664	1,830	166	3	Cr 28	0
37,198	Learning Disabilities	38,666	38,612	39,142	530	4	285	2,682
7,734	Mental Health	8,019	8,328	8,435	107	5	Cr 69	371
775	Placements and Brokerage	828	878	878	0		0	0
Cr 180	Better Care Funding - Protection of Social Care	0	0	Cr 266	Cr 266		Cr 85	0
Cr 535	CCG Support for Social Care	0	0	Cr 920	Cr 920	6	0	0
0	COVID grant to support impact of COVID on services	0	Cr 150	Cr 1,150	Cr 1,000	7	Cr 1,000	0
<b>67,485</b>		<b>73,002</b>	<b>73,205</b>	<b>73,171</b>	<b>Cr 34</b>		<b>215</b>	<b>6,427</b>
	<b>Integrated Commissioning Service</b>							
1,244	Integrated Commissioning Service	1,379	1,320	1,241	Cr 79	8	0	0
1,096	Information & Early Intervention	1,160	1,160	1,109	Cr 51	9	0	0
Cr 1,096	- Net Expenditure	Cr 1,160	Cr 1,160	Cr 1,109	51		0	0
	- Recharge to Better Care Fund (Prot of Soc Care)							
	Better Care Fund							
22,835	- Expenditure	23,605	24,258	24,258	0	10	0	0
Cr 22,859	- Income	Cr 23,631	Cr 24,284	Cr 24,284	0		0	0
	Improved Better Care Fund							
10,269	- Expenditure	7,503	10,050	10,050	0	11	0	0
Cr 10,269	- Income	Cr 7,503	Cr 10,050	Cr 10,050	0		0	0
<b>1,220</b>		<b>1,353</b>	<b>1,294</b>	<b>1,215</b>	<b>Cr 79</b>		<b>0</b>	<b>0</b>
	<b>Public Health</b>							
14,835	Public Health	14,971	15,190	15,190	0		0	0
Cr 14,971	Public Health - Grant Income	Cr 15,112	Cr 15,325	Cr 15,325	0		0	0
<b>Cr 136</b>		<b>Cr 141</b>	<b>Cr 135</b>	<b>Cr 135</b>	<b>0</b>		<b>0</b>	<b>0</b>
<b>68,569</b>	<b>TOTAL CONTROLLABLE ADULT CARE &amp; HEALTH</b>	<b>74,214</b>	<b>74,364</b>	<b>74,251</b>	<b>Cr 113</b>		<b>215</b>	<b>6,427</b>
3,400	<b>TOTAL NON CONTROLLABLE</b>	439	405	425	20		20	0
5,150	<b>TOTAL EXCLUDED RECHARGES</b>	4,991	5,066	5,066	0		0	0
<b>77,119</b>	<b>TOTAL ADULT CARE &amp; HEALTH PORTFOLIO</b>	<b>79,644</b>	<b>79,835</b>	<b>79,742</b>	<b>Cr 93</b>		<b>235</b>	<b>6,427</b>

## Reconciliation of Latest Approved Budget

£'000

## 2021/22 Original Budget

79,644

## Carry forwards requests

Better Care Fund		
- expenditure		113
- income	Cr	113
Improved Better Care Fund		
- expenditure		2,547
- income	Cr	2,547
Public Health Grant		
- expenditure		1,855
- income	Cr	1,855
Test and Trace Service Support Grant		
- expenditure		747
- income	Cr	747
Contain Outbreak Management Fund		
- expenditure		3,968
- income	Cr	3,968
Review of s31 Mental Health arrangements		20
Public Health - MOPAC funding		5

## Grants included within Central Contingency

Universal Drug Treatment Grant (PH)		
- expenditure		207
- income	Cr	207
Public Health Grant Increase		
- expenditure		213
- income	Cr	213
Obesity Grant (PH)		
- expenditure		89
- income	Cr	89
Infection Control Fund		
- expenditure		2,756
- income	Cr	2,756

Rapid Testing Fund		
- expenditure		1,939
- income	Cr	1,939
Vaccine Funding		
- expenditure		143
- income	Cr	143
Workforce Recruitment & Retention Fund		
- expenditure		2,294
- income	Cr	2,294
<b>Other:</b>		
2021/22 Repairs & Maintenance Programme	Cr	34
Transport Team transfer to Education		
- expenditure	Cr	75
- recharge		75
<b>Items Requested this Cycle:</b>		
Increased Better Care Fund allocation		
- expenditure		540
- income	Cr	540
Contain Outbreak Management Fund		
- expenditure		2,012
- income	Cr	2,012
Omicron Support Fund		
- expenditure		148
- income	Cr	298
Additional legal costs		350
<b>Latest Approved Budget for 2021/22</b>		<b><u><u>79,835</u></u></b>

**REASONS FOR VARIATIONS****1. Assessment and Care Management - Dr £1,349k**

The overspend in Assessment and Care Management can be analysed as follows:

	<u>Current</u> <u>Variation</u> £'000
<u>Physical Support / Sensory Support / Memory &amp; Cognition</u>	
<b>Services for 65 +</b>	
- Placements	2,422
- Domiciliary Care / Direct Payments	88
- Transformation savings	52
- Change in Credit Loss Allowance	154
	<u>2,716</u>
<b>Services for 18-64</b>	
- Placements	65
- Domiciliary Care / Direct Payments	149
	<u>214</u>
<b>Other</b>	
- Staffing	Cr 8
- Extra Care Housing	Cr 101
- Day Care	Cr 143
- Transport	Cr 235
- Community DoLS	Cr 562
- D2A	Cr 532
	<u>Cr 1,581</u>
	<u>1,349</u>

The 2020/21 budget includes funding for the full year effect of the September 2020 overspend as reported to Members as part of the September Budget Monitoring report.

**Services for 65+ - Dr £2,716k**

Numbers in residential and nursing care continue to be above the budget provision, currently 32 placements above the budget number of 457, with an overspend being projected of £2,478k for the year. Of this amount £851k relates to costs being incurred for both placements above the Council's guide rates and additional 1-2-1 care required for some service users in some of the residential settings. One of the budget savings from the 2020/21 budget was to minimise placements above the guide rates and officers continue to consider costs when placement's are being agreed, whilst at the same time needing to ensure the service users needs are met. There is a £56k projected underspend in respite care due to services being restricted due to the pandemic.

The overall position on the domiciliary care and direct payments budgets is a projected overspend of £88k. The previous reported figure was a £170k underspend, so this is a swing of Dr £258k. The majority of the change is in Domiciliary care which is projected to underspend by Cr £59k; a drop from the previously reported figure of Cr £312k . Numbers receiving domiciliary care had been dropping during the pandemic to it's lowest point in May 2021, however since then numbers had increased substantially and continue to rise, leading to a reduced projected underspend. In addition to this, there has been an increase in re-assessments of client contributions, including some adjustments going back to prior to the start of the financial year, which as had an impact on the underspend. There is a minor increase in the overspend on direct payments of £5k, from £142k to £147k.

The Credit Loss Allowance provision has been recalculated based on outstanding debts as the end of December 2021. Taking into account the age of debts and the stage of collection (eg write off, court action etc), an increase in the provision of £154k is projected to be required to maintain an appropriate level.

As part of the 2021/22 budget setting, savings of £185k were included in the division. £133k of this amount has been achieved leaving £52k remaining. At this stage it is not expected that this amount will be achieved.

**Services for 18-64+ - Dr £214k**

Placements for 18-64 age group are projected to overspend by £85k this year based on current service user numbers, a reduction of £40k since last time. Numbers are currently 1 above budget which is no change from the last reported position. Due to the expensive nature of placements for this age group, this has resulted in an overspend despite the number being under budget. There is a £20k projected underspend in respite care due to services being restricted due to the pandemic.

The overall position on the domiciliary care and direct payments budgets is a projected overspend of £149k, and increase of £32k from last time. Domiciliary care is currently projected to overspend by £267k and direct payments to underspend by £118k.

**Staffing - Cr £8k**

Staffing in Assessment & Care Management is currently expected to overspend by £8k. There is a projected overspend of £136k relating to the use of agency staff and where the turnover vacancy factor has not been achieved, offset by £144k projected underspend on the Recruitment & Retention budget.

**Extra Care Housing - Cr £101k**

The hours being delivered in the Extra Care Housing units continue to remain at the minimum level resulting in an expected underspend of £101k. There is an officer led project underway to ensure best use is made of the available Extra Care Housing capacity.

Day Care Services - Cr £143k

Day care services at centres have recently started to restart slowly, however for the year to date there has been very little spend on the budget. Closure of day centres have also had an impact on this budget. Conversely there has been an increase in the take up of the Bromley Mind at Home service, which has offset some of the underspend from the day centres, and overall the day care budget is expected to underspend by £143k. This amount includes an assumption of an increased uptake in the service for the remainder of the year reflecting service user choice and wider changes in society/behaviour as a result of the pandemic.

Transport - Cr £235k

The reduced use of Day Care services has impacted on the service provided by external transport providers as most trips relate to attendance at day centres, with an underspend for the year projected of £235k. As with day care there is an assumption of a return to near normal levels during the remainder of the year.

Community Deprivation of Liberty Service (CDoLS) - Cr £562k

At this stage of the year there has been no spend on this budget, and the expectation is that this will continue for the remainder of the year, therefore an underspend is reported on the full year budget.

Discharge to Assess (D2A) - Cr £532k

Due to Covid-19, discharges from hospital continue to follow a revised pathway in unison with health, funded by government grants. Since the last report, funding from the CCG is now continuing until the end of the financial year, therefore there will not be a call on this budget this year, resulting in an underspend on the whole budget.

**2. Direct Services - Reablement & CARTs (Dr £215k/Cr £215k)**

The Reablement service which aims to the rehabilitate service users to enable them to remain independent is currently undergoing a review since management of the service returned to the Borough from the CCG earlier this year. As a result, a projected underspend, due to support worker vacancies is expected of £215k. As the service is funded from the Better Care Fund Protection of Social Care budget, this underspend is reported elsewhere on the Adult Care and Health Portfolio Budget.

**3. Quality Assurance & Safeguarding - Dr £166k**

This service is responsible for contracts compliance and monitoring for adult social care contracts, adult safeguarding, as well as overseeing the Bromley Safeguarding Adults Board. It is also responsible for the Deprivation of Liberty Safeguards role. An overspend is now reported in this latter area as assessments are now having to be carried out face to face, whereas during the height of the pandemic they were able to be undertaken virtually at a lower cost. In addition, there have been additional costs to produce additional data for cases migrated into LiquidLogic from CareFirst to enable these assessments to be progressed. Based on costs for the last 2 months of the quarter, a projected overspend of £178k is likely. A minor underspend of £12k is currently projected as a result of staff vacancies in the service.

**4. Learning Disabilities (LD) - Dr £530k**

The 2021/22 LD budget includes funding for anticipated 2021/22 demand-related pressures and the full year effect (FYE) of the 2020/21 overspend but also reductions relating to planned savings.

An overspend of £530k is currently anticipated and this is mainly due to the net impact of pressures arising from new and increased care packages and non-achievement of savings. Growth funded in the budget for the impact of the 2020/21 overspend slightly exceeded the actual full year effect of the 2020/21 outturn so this is not a factor.

COVID has continued to have an impact on uptake of services in 2021/22 and uncertainty remains going forward. Reduced expenditure was seen in 2020/21 in relation to the temporary cessation of day services, transport, some clients returning home from their placements, a reduction in domiciliary care services, increased levels of surplus direct payment funds returned and a higher than usual number of deaths.

Recent months have seen spend on domiciliary care services increase to pre-COVID levels and uptake of day services also appears to have increased. The exception to this is re-commissioned day services for service users with non-complex needs who formerly attended Astley Day Centre - take up of these new services continues to be phased in. The level of returned surplus direct payment funds remains higher than usual and an estimate of £450k for the year has been included in the December projections.

The projected cost of additional care packages put in place whilst other services were closed due to the COVID pandemic (£286k) is included within the reported position for LD but this is offset by the aforementioned COVID-related reductions in spend. These additional services are currently being reviewed with a view to mainstreaming the care package if there is an ongoing need or tailing off the package if higher levels of support are no longer required.

The 2021/22 LD budget includes a total of £1.2m savings in relation to: increasing the uptake of Shared Lives services; voluntary and community sector support to promote independence; strengths based provision from out of borough providers and action to mitigate growth pressures. In September it was assumed that £1m savings would be achieved in the last 6 months of the year, however this was an ambitious target. This figure has been revised down to £200k for the remainder of the year and it is hoped that this will be delivered through the review of high cost packages and ensuring these are best meeting clients' needs.

Two posts (Care Manager and Project Manager) were agreed for a period of one year to work on transformation of services and delivering the savings associated with increased uptake of the Shared Lives service. There have been extenuating circumstances in the service and these posts have not been filled this year. So that there is capacity to move this transformation project forward and deliver the savings in future years, approval is being sought to carry forward the funding for these posts to 2022/23 (£100k).

The reductions in spend discussed above (COVID-related; phasing in of recommissioned day services; associated impact on transport) have all contributed to reducing the in-year overall pressure on LD budgets from new and increased packages, without which the projected overspend would be higher. Many of the reductions are anticipated to be non-recurrent and this is a contributory factor to the projected overspend in a full year being significantly higher: £2,682k. The other major factor is that demand pressures have only a part year effect in 2021/22.

**5. Mental Health (MH) - Dr £107k**

Similar to Learning Disabilities above, the 2021/22 Mental Health budget includes funding for the full year effect of the 2020/21 overspend. The amount was based on the September 2020 budget monitoring forecast (£832k) but the full year effect of the outturn at the end of the year had reduced to £436k. The effect of this in isolation equates to a starting point for the year of a £396k underspend.

Activity has continued to increase since September and a projected overspend of £107k is now reported, compared to the previous underspend of £69k. Changes in placements for the 65+ age group have increased projected costs by £67k (reducing the underspend from £118k to £51k) whilst changes in Adults aged 18-64 have added £157k, increasing the overspend to £269k. This latter increase is mainly relating to Supported Living increases where numbers have increased by 3.

There has been some success in saving's within the budget, with £75k of the £150k already achieved, with the balance likely to be achieved by the end of the financial year.

The s31 agreement is projected to underspend by £10k and the intention is to seek carry forward approval to use this to part fund work on a s31 action plan in 2022/23. The recruitment and retention budget for staffing is projected to continue to underspend by £20k and other minor underspends totalling Cr £20k are expected.

**6. CCG Support for Social Care - Cr £920k**

In November 2021, South East London CCG confirmed they had allocated one-off financial support to the six local authorities to help maintain a robust social care offer over the remainder of the financial year, with £1,430k allocated to Bromley. £920k of this funding is being used to help offset some of the additional care packages and other pressures during the pandemic which are detailed in the notes above.

**7. COVID Grants - Cr £1,000k**

£1,000k of COVID grant funding from the un-ringfenced Contain Outbreak Management Fund has been legitimately allocated to offset much of the pressures above. Details of the use of COVID grant funding was included in the Council-wide budget monitoring report to Executive in November 2021.

**8. Integrated Commissioning Service - Cr £79k**

Projected underspends totalling £66k are anticipated on staffing - this is partly a result of COVID Grant funding contributing to the cost of existing staff who were diverted to work on the pandemic response in the early part of the year. A further £13k underspend is anticipated on contracts, including an underspend on the variable element of the direct payments contract as a result of lower volumes than budgeted.

**9. Information & Early Intervention - Cr £51k & Dr £51k (net nil)**

The underspend of £51k on the Information and Early Intervention (I&EI) Service arises from a combination of inflationary efficiencies on contracts (Cr £58k) and a projected underspend on the Innovation Fund (Cr £23k - LBB share). These are partly offset by a projected overspend of £30k on advocacy services which arises from volume pressures.

The whole I&EI net budget is funded from the element of the Better Care Fund set aside to protect social care services. This £51k underspend has therefore been used to offset other budget pressures within social care in line with the intentions of the funding.

**10. Better Care Fund (BCF) - Nil variation**

Other than variations on the protection of social care element, any underspends on Better Care Fund budgets will be carried forward for spending in future years under the pooled budget arrangement with South East London Clinical Commissioning Group (CCG).

**11. Improved Better Care Fund (IBCF) - Nil Variation**

The total amount of funding available in 2021/22 is:

	£'000
2021/22 IBCF allocation - recurrent	4,636
2021/22 IBCF allocation - non-recurrent (extended for 5th year)	1,677
2021/22 Winter Pressures Grant	1,190
Carry forward from previous years	<u>2,547</u>
	<u>10,050</u>

The non-recurrent IBCF funding of £1,677k has been extended for a fifth year and, for the second year running, this will fund a contribution to a 'whole system' reserve that can be called upon in relation to any crisis in the joint health and social care systems.

It is anticipated there will be an underspend of £1,400k on IBCF in 2021/22 and it is proposed to carry this funding forward to part mitigate growth pressures in the 2022/23 budget.

**Waiver of Financial Regulations**

The Council's Contract Procedure Rules state that where the value of a contract exceeds £50k and is to be exempt from the normal requirement to obtain competitive quotations the Chief Officer has to obtain the agreement of the Director of Corporate Services, the Director of Finance and the Director of Commissioning and (where over £100,000) approval of the Portfolio Holder and report use of this exemption to Audit Sub-Committee bi-annually. The Director of Adult Social Care has additional authority in respect of placements.

Since the last report to the Executive, 6 waivers for Adult placements have been agreed for between £50k and £100k and none for more than £100k.

**Virements Approved to date under Director's Delegated Powers**

Details of virements actioned by Chief Officers under delegated authority under the Financial Regulations "Scheme of Virement" will be included in financial monitoring reports to the Portfolio Holder. Since the last report to Executive there have been three virements approved. One for £75k the transfer of transport staff to Education, one for £30k for the extension of two temporary care management posts funded from underspends in LD day services, and one for £10k for a change in an LD post funded from the assistive technology budget.

Description	2021/22 Latest Approved Budget £'000	Variation To 2021/22 Budget £'000	Potential Impact in 2022/23
Assessment and Care Management - Care Placements	23,783	2,930	The full year impact of the current overspend is estimated at £3,374k . Of this amount £2,455k relates to residential and nursing home placements for the 65+ age group and £55k for the 18-64 group. The balance of Dr £864k relates to domiciliary care / direct payments, with the 65+ group having an overspend of £521k and the 18-64 group an overspend of £343k
Learning Disabilities	38,612	530	The full year effect (FYE) is estimated as an overspend of £2,682k. This figure is higher than the in-year overspend as demand-related growth pressures, for example transition and increased client needs, have only a part year impact in 2021/22 but a greater financial impact in a full year. In addition, non-recurrent spend reductions in relation to COVID and the phasing in of re-commissioned day services are mitigating the 2021/22 in-year position but not the full year.
Mental Health	7,978	107	The full year overspend of £371k anticipated on Mental Health care packages assumes no growth in costs or packages during the year. Figures are based on care packages at October 2021 therefore this position may change.